
Environment and Community Safety Scrutiny Panel

TUESDAY, 30TH SEPTEMBER, 2014 at 18:00 HRS – CIVIC CENTRE, HIGH ROAD,
WOOD GREEN, N22 8LE

MEMBERS: Councillors Blake (Chair), Doron, Gallagher, Gunes, Jogee, Morris and Newton

Co-Optees: Mr I. Sygrave (Haringey Association of Neighbourhood Watches)

AGENDA

1. WELCOME AND INTRODUCTIONS

2. APOLOGIES FOR ABSENCE

3. URGENT BUSINESS

The Chair will consider the admission of any late items of urgent business (late items will be considered under the agenda item where they appear. New items will be dealt with at item 11 below).

4. DECLARATIONS OF INTEREST

A Member with a disclosable pecuniary interest or a prejudicial interest in a matter who attends a meeting of the authority at which the matter is considered:

(i) must disclose the interest at the start of the meeting or when the interest becomes apparent, and

(ii) may not participate in any discussion or vote on the matter and must withdraw from the meeting room.

A member who discloses at a meeting a disclosable pecuniary interest which is not registered in the Members' Register of Interests or the subject of a pending notification must notify the Monitoring Officer of the interest within 28 days of the disclosure. Disclosable pecuniary interests, personal interests and prejudicial interest are defined at Paragraphs 5-7 and Appendix A of the Members' Code of Conduct.

5. DEPUTATIONS/PETITIONS/PRESENTATIONS/QUESTIONS

To consider any requests received in accordance with Part 4, Section B, paragraph 29 of the Council's constitution.

6. TERMS OF REFERENCE (PAGES 1 - 8)

To note the terms of reference and areas covered by the Panel.

7. WORK PLAN (PAGES 9 - 14)

To consider potential issues for the work plan for the Panel, including items which may benefit from more in-depth scrutiny work.

8. CABINET MEMBER QUESTIONS; CABINET MEMBER FOR THE ENVIRONMENT

An opportunity to question the Cabinet Member for the Environment, Councillor Stuart McNamara on developments within his portfolio.

9. STREET CLEANSING; CURRENT POSITION

To report on the current position in respect of street cleansing, as well as future plans.
(TO FOLLOW)

10. WASTE AND RECYCLING DATA - CURRENT PERFORMANCE.

To receive relevant data regarding current performance in respect of waste and recycling. (TO FOLLOW)

11. LEISURE UPDATE

To report on current developments in respect of leisure, including the progress of the Leisure Centre Refurbishment programme and the leasing of White Hart Lane Community Sports Centre. (TO FOLLOW)

12. NEW ITEMS OF URGENT BUSINESS

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Monday, 22 September 2014

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Report for:	Environment and Community Safety Scrutiny Panel – 30 September 2014	Item Number:	
Title:	Terms of Reference – Environment and Community Safety Scrutiny Panel		
Report Authorised by:	Cllr Barbara Blake Chair, Environment and Community Safety Scrutiny Panel		
Lead Officer:	Robert Mack, Senior Policy Officer, 0208 489 2921 rob.mack@haringey.gov.uk		
Ward(s) affected:	Report for Key/Non Key Decisions:		

1. Describe the issue under consideration

1.1. Within the Overview & Scrutiny structure, there is one overarching Overview and Scrutiny Committee and four scrutiny panels. Panels have responsibility for scrutinising their own discrete areas of work, which are:

- Environment and Community Safety
- Adults and Health
- Children & Young People
- Housing and Regeneration

1.2. The work of the panels is overseen by the main Overview and Scrutiny and recommendations made by the panels must be approved by the Overview and Scrutiny Committee.

1.3. The Committee has determined the terms of reference of each Scrutiny Panel. If there is any overlap between the business of the Panels, it is the responsibility of the Overview and Scrutiny Committee to resolve this issue. Areas which are not covered by the four scrutiny panels shall be the responsibility of the main Overview and Scrutiny Committee.

1.4. Cabinet Member introduction

N/A

2. Recommendation

2.1. That the terms of reference for the Panel, as approved by the Overview and Scrutiny Committee on 31 July 2014, and as replicated at paragraph 4.2 of this report, be noted.

3. Other options considered

N/A

4. Scrutiny Panels

4.1. Scrutiny panels are non-decision making bodies. The work programme and any subsequent reports and recommendations that each panel produces must therefore be approved by the Overview & Scrutiny Committee. Such reports can then be referred to Cabinet or Council under agreed protocols. There are generic terms of reference for all of the scrutiny panels.

4.2. Terms of Reference for Scrutiny Panels

Policy Development and Review

4.2.1. Any Scrutiny Panels established by the Overview and Scrutiny Committee may, in accordance with Part Two, Article 6.03 (b) of the constitution:

- i. Assist the Council and the Cabinet in the development of its budget and policy framework by in-depth analysis of policy issues;
- ii. Conduct research, community and other consultation in the analysis of policy issues and possible options;
- iii. Consider and implement mechanisms to encourage and enhance community participation in the development of policy options;
- iv. Question members of the Cabinet and chief officers about their views on issues and proposals affecting the area; and
- v. Liaise with other external organisations operating in the area, whether national, regional or local, to ensure that the interests of local people are enhanced by collaborative working.

Scrutiny

4.2.2. Any Scrutiny Panels established by the Overview and Scrutiny Committee may, in accordance with Part Two, Article 6.03 (c) of the constitution:

- i. Review and scrutinise the decisions made by and performance of the Cabinet and council officers both in relation to individual decisions and over time;
- ii. Review and scrutinise the performance of the Council in relation to its policy objectives, performance targets and/or particular service areas;
- iii. Question members of the Cabinet and chief officers about their decisions and performance, whether generally in comparison with service plans and targets over a period of time, or in relation to particular decisions, initiatives or projects;
- iv. Make recommendations to the Cabinet or relevant nonexecutive Committee arising from the outcome of the scrutiny process;
- v. Review and scrutinise the performance of other public bodies in the area and invite reports from them by requesting them to address the overview and scrutiny committee and local people about their activities and performance; and
- vi. Question and gather evidence from any person (with their consent).

Approval of findings and recommendations

4.2.3. Scrutiny Panels must refer their findings/recommendations to the main Overview and Scrutiny Committee for approval prior to referral to Cabinet or the Council as appropriate.

Policy Areas

4.2.4. The area of policy covered by the Environment and Community Safety Scrutiny Panel are as follows (a full list for all panels is contained in Appendix A):

- Streets and Highways
- Parking and traffic management
- Recycling, waste and street cleaning
- Licensing (except HMOs)
- Environmental health and enforcement
- Parks and open spaces
- Leisure and Leisure Centres
- Community Safety
- Engagement with the Police
- Tackling antisocial behaviour
- Carbon Reduction and Haringey 40:20

4.3. Membership of scrutiny panels

4.3.1. As laid out in the Overview and Scrutiny Protocol, individual panels will be chaired by a Member of the Overview & Scrutiny Committee. The total membership of the panel will consist of between 3 and 7 non executive members and be politically proportional as far as possible (including the Chair), and that apart from the Chair, the other Panel members are to be non-executive members who do not sit on the OSC.

4.3.2. It is intended that the education representatives will also attend the Overview and Scrutiny Committee meetings where reports from the relevant scrutiny panel are concerning education issues are considered.

4.3.3. The membership of the Environment and Community Safety has been agreed as thus:

Cllr Blake (Chair)
Cllr Doron
Cllr Gallagher
Cllr Gunes
Cllr Jogee
Cllr Morris
Cllr Newton

4.3.4. In addition, each Scrutiny Panel is entitled to appoint up to three non-voting co-optees.

4.4. Cycle of meetings

4.4.1. As per the Overview and Scrutiny Protocol, the scrutiny panel will meet five times per year, one of which will be a dedicated budget scrutiny meeting.

5. Comments of the Chief Finance Officer and financial implications

5.1. There are no financial implications arising from the recommendations set out in this report. Should any of the work undertaken by panels generate recommendations with financial implications, these will be highlighted at that time.

6. Comments of the Assistant Director Corporate Governance and legal implications

- 6.1 The Assistant Director Corporate Governance has been consulted on this report. Under section 9FA of the Local Government Act 2000 Overview and Scrutiny Committee has the power to appoint one or more sub-committees to discharge any of its functions. In accordance with the Terms of Reference, the Scrutiny Panels may only report their conclusions/findings/recommendations to the Cabinet or Council with the approval of the main Overview and Scrutiny Committee.

7. Equalities and Community Cohesion Comments

8. Head of Procurement Comments

- 8.1. N/A

9. Policy Implications

- 9.1. Scrutiny has a policy development and review role across the Council and with local partners. It is therefore anticipated that the Environment and Community Safety Scrutiny Panel will, during the course of its work, make recommendations which may impact on the policies and practice of the Council and its partners. The implications of such policy changes will be assessed by the panel and highlighted in any recommendations to Overview & Scrutiny Committee and Cabinet.

10. Use of Appendices

N/A

11. Local Government (Access to Information) Act 1985

Appendix A

Overview & Scrutiny Committee and Scrutiny Panel membership and remits 2014-2015

Scrutiny body	Cabinet Link (s)	Areas of Responsibility
Overview & Scrutiny Committee Membership: Chair: Cllr Gideon Bull (Chair) Cllr Pippa Connor (Vice Chair) Cllr Charles Adje Cllr Barbara Blake Cllr Kirsten Hearn Officer Support: Melanie Ponomarenko 0208 489 2933 Melanie.Ponomarenko@Haringey.gov.uk and Martin Bradford 0208 489 6950 Martin.Bradford@Haringey.gov.uk	Leader of the Council Cllr Claire Kober Cabinet Member for Economic Development, Social Inclusion and Sustainability Cllr Joe Goldberg Cabinet Member for Resources and Culture Cllr Jason Arthur Deputy Leader & Cabinet Member for Communities Cllr Bernice Vanier	Leader Growth and inward investment Commissioning Communications External partnerships Council performance Corporate policy and strategy Economic Development, Social Inclusion and Sustainability Tackling unemployment and worklessness Financial inclusion Social inclusion Post 16 education Increased job opportunities Adult Learning and skills Resources and Culture Customer services and Customer Transformation Programmes* Corporate Infrastructure programme Information Technology Procurement and commercial partnerships Council budget Council tax, benefits and taxation Human resources and staff wellbeing Governance services (inc Member Enquiries)

		<p>Arts and Culture / Libraries</p> <p>Communities: Equalities Community engagement (inc Area Forums)</p> <p>Other: St Ann's Hospital redevelopment</p>
<p>Adults and Health Scrutiny Panel</p> <p>Membership: Cllr Pippa Connor (Chair) Cllr Gina Adamou Cllr David Beecham Cllr Gideon Bull Cllr Jennifer Mann Cllr James Patterson Cllr Anne Stennett</p> <p>Officer support: Melanie Ponomarenko 0208 489 2933 Melanie.Ponomarenko@Haringey.gov.uk</p>	<p>Cabinet Member for Health and Wellbeing Cllr Peter Morton</p>	<p>Health and Wellbeing: Adult social care Public health Safeguarding adults Health and social care integration and commissioning Disabilities Voluntary sector engagement Working with CCG and NHS Children to adult social care transition</p>
<p>Housing & Regeneration Panel</p> <p>Membership: Cllr Charles Adje (Chair) Cllr John Bevan Cllr Vincent Carroll Cllr Isidoros Diakides Cllr Sarah Elliott Cllr Gail Engert Cllr Denise Marshall</p>	<p>Cabinet Member for Housing and Regeneration Cllr Alan Strickland</p> <p>Cabinet Member for Planning Cllr Ali Demirci</p>	<p>Housing & Regeneration: Tottenham regeneration programme* Borough-wide regeneration Corporate property and investment Housing investment programme Housing policy Homelessness Homes for Haringey and social landlords</p> <p>Planning:</p>

<p>Officer Support: Martin Bradford 0208 489 6950 Martin.Bradford@Haringey.gov.uk</p>		<p>Planning policy Planning applications and development management Building Control Planning Enforcement Houses of Multiple Occupation</p>
<p>Environment & Community Safety Scrutiny Panel</p> <p>Membership: Cllr Barbara Blake (Chair) Cllr Natan Doron Cllr Tim Gallagher Cllr Makbule Gunes Cllr Adam Jogee Cllr Liz Morris Cllr Martin Newton</p> <p>Officer Support: Rob Mack 0208 489 2921 Rob.Mack@Haringey.gov.uk</p>	<p>Cabinet Member for Environment Cllr Stuart McNamara</p> <p>Deputy Leader & Cabinet Member for Communities Cllr Bernice Vanier</p> <p>Cabinet Member for Economic Development, Social Inclusion and Sustainability Cllr Joe Goldberg</p>	<p>Environment: Streets and Highways Parking and traffic management Recycling, waste and street cleaning Licensing (except HMOs) Environmental health and enforcement Parks and open spaces Leisure and Leisure Centres</p> <p>Communities: Community Safety Engagement with the Police Tackling antisocial behaviour</p> <p>Economic Development, Social Inclusion and Sustainability Carbon Reduction and Haringey 40:20</p>
<p>Children & Young People Scrutiny Panel</p> <p>Membership: Cllr Kirsten Hearn (Chair) Cllr Pat Berryman Cllr Mark Blake Cllr Bob Hare Cllr Emine Ibrahim Cllr Liz Morris</p>	<p>Cabinet Member for Children and Families Cllr Ann Waters</p>	<p>Children & Families: Outstanding for all - schools and learning Safeguarding children Early years and child care Adoption and fostering Looked-after children Children with disabilities or additional needs Haringey 54,000 programme* Youth and Youth Offending Services</p>

Officer Support: Rob Mack 0208 489 2921 Rob.Mack@Haringey.gov.uk		
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Report for:	Environment and Community Safety Scrutiny Panel – 30 September 2014	Item Number:	
Title:	Environment and Community Safety Scrutiny Panel; Workplan for 2014/15		
Report Authorised by:	Cllr Barbara Blake Chair, Environment and Community Safety Scrutiny Panel		
Lead Officer:	Robert Mack, Senior Policy Officer, 0208 489 2921 rob.mack@haringey.gov.uk		
Ward(s) affected:	Report for Key/Non Key Decisions:		

1. Describe the issue under consideration

1.1. This report outlines the workplan for the Environment and Community Safety Scrutiny Panel for 2014/15 as well as highlighting a number of considerations that may influence the effectiveness and success of scrutiny.

1.2. Cabinet Member introduction

N/A

2. Recommendation

2.1. That the Panel recommend to the Overview and Scrutiny Committee that the draft work plan for the Panel be approved.

3. Other options considered

N/A

4. Development of Workplan

4.1 The process for the development of the work plan for the Panel begun in July with the review by undertaken Centre for Public Scrutiny in July of the structure of scrutiny and priorities for the work programme. Following this, the Scrutiny Cafe consultation

event was held, involving non executive members, officers and key partners to discuss the issues arising from the review and, in particular, the development of the work plan.

- 4.2 The structure of overview and scrutiny and the formal constitution of the scrutiny panels was approved by Overview and Scrutiny Committee on 31 July. Following this, the Chair of the Panel met with the Cabinet Member for Environment, the Cabinet Member for Communities and senior officers during August to discuss the suggestions that had come out of the work planning process to date, as well as any other potential issues that might be included. An informal Panel meeting was held on 15 September so that Panel Members could also input their views on the work plan proposals.
- 4.3 The work plan will include the following:
- In-depth projects;
 - One-off reports on specific issues from services;
 - Question and Answer sessions with Cabinet Members or key partners;
 - Performance reports; and
 - Budget scrutiny.

5. In-depth projects

- 5.1 In depth projects involve the Panel considering an issue intensively over a period of time before making recommendations. This process can include evidence gathering sessions, consultation events and research. Panels normally undertake one in-depth piece of work at a time. Additional projects can be started once previous pieces of work have been completed.
- 5.2 Work on in-depth projects can be undertaken at scheduled meetings of the Panel or additional evidence gathering sessions can be arranged. In addition, other activities to gather information and evidence can be included, such as visits. It is intended that the format is very flexible and approaches adopted that fit best with the issue being considered and likely to be most effective.
- 5.3 The following issues have so far been identified as potential in-depth reviews;
- Violence Against Women and Girls; The proposal is to look at the level of awareness the Council and agencies have in terms of joined up and co-ordinated systems and procedures to ensure that violence is picked up at an early stage by GPs, schools, hospitals and Council departments.
 - Equality of access to sports facilities; This will focus on the availability of sports facilities in all of the areas of the borough.
- 5.4 Further work will need to be undertaken to develop the scope and terms of reference for these should they be selected.

6. Other Issues

- 6.1 A number of other issues have also been identified as part of the work planning process to date. These will be dealt with as either one off issues or future in-depth pieces of work. The order of priority can be decided by the Panel.

- Street Cleansing;
- Waste and Recycling Data – current performance;
- Leisure Update;
- Haringey Safer Communities Partnership – Performance Statistics and Priorities;
- Trident;
- Local policing model;
- The green economy; and
- Support for victims of crime.

6.2 A provisional schedule for consideration of these items at Panel meetings for this year is attached as Appendix A. This will be further developed as the year progresses.

7. Good Scrutiny

7.1 In determining the work plan and priorities for the year, it may be useful for Panel Members to give some consideration as to what may constitute good scrutiny.

7.2 Scrutiny performs a number of functions:

- *Holding to account*; This can be achieved by:
 - Holding internal and external decision makers to account
 - Cabinet question and answer sessions
 - Calling in Cabinet decisions
- *Assisting in the development of policy and strategies*; This can include:
 - Undertaking in-depth reviews on particular issues
 - Commenting on departmental strategies
 - Performance monitoring
- *Budget scrutiny/ monitoring*

7.3 The Centre for Public Scrutiny (CfPS) has set out four general principles of good scrutiny. These propose that good scrutiny should:

- *Provide a 'critical friend' challenge to executive policy-makers and decision-makers.* This should be constructive, robust and purposeful.
- *Enable the voice and concerns of the public and its community.* This should facilitate an ongoing dialogue with the public in order to create an 'accountability relationship'. Scrutiny should also represent and engage with diverse communities and address inequalities where they exist as well as promoting public understanding of the scrutiny role.

- *Be carried out by “independent minded governors” who lead and own the scrutiny process.* They should be champions of the value and potential of good public scrutiny as a vehicle for accountability.
- *Drive improvement in public service.*

7.3 A key part of the role of scrutiny is to promote transparency and openness. In keeping with this principle, scrutiny meetings should wherever possible be open to the public and papers should be made available to the public.

7.4 Scrutiny is intended to be non party political and is not subject to the party whip. Although there are provisions for voting, recommendations agreed this way can be less effective in influencing decision makers. Scrutiny therefore works best when there is consensus.

7.5 In terms of delivering outcomes, scrutiny has very limited formal powers and generally achieves them by means of influence. It is therefore important to develop constructive relationships with decision makers so that they are likely to be receptive to the views of scrutiny.

7.6 Input from scrutiny needs to be persuasive if it is to influence decision makers effectively. A well argued case with cross party support that is backed up with solid evidence is most likely to bring about a successful outcome. Evidence to back up recommendations can come from various sources, such as:

- Feedback from local stakeholders;
- Experience and good practice from other local authorities; and
- Information from specialist agencies, national organisations etc.

7.7 Although outcomes are very important, they are not always easy to measure. For instance, if there is an expectation that decisions will be subject to close scrutiny, it is likely that this will encourage more robust processes for making them and therefore promote better decision making. In addition, challenging and ambitious recommendations are likely to have less chance of being agreed to than ones that are ineffectual.

7.8 Good and effective scrutiny should also:

- Tackle strategic and significant issues that are important to local residents;
- Not duplicate or conflict with work taking place elsewhere;
- Should add value to the work of the Council and its partners; and
- Be timely.

8 Comments of the Chief Finance Officer and financial implications

8.1 There are no financial implications arising from the recommendations set out in this report. Should any of the work undertaken by panels generate recommendations with financial implications, these will be highlighted at that time.

9 Comments of the Assistant Director Corporate Governance and Legal Implications

9.1 Scrutiny panels work programme and the subsequent reports and recommendations that each panel produces must be approved by the Overview & Scrutiny Committee.

10. Head of Procurement Comments

N/A

11. Policy Implications

12. Use of Appendices

13. Local Government (Access to Information) Act 1985

Appendix A

Environment and Community Safety Scrutiny Panel – Work Plan

Agenda Items;

Monday 30th September:

- Cabinet Question Time; Cabinet Member for Environment
- Street Cleansing; Current position, future plans etc.
- Waste and Recycling Data; Current performance.
- Leisure Update; Leisure Centre Refurbishment/White Hart Lane Leasing Update
- Workplan; Including scope of Panel Project

Monday 6th November

- Cabinet Question Time; Cabinet Member for Communities
- Haringey Safer Communities Partnership – Performance Statistics and Priorities
- Trident
- Local policing model

Monday 8th December (Budget)

- Draft Medium Term Financial Plan

Thursday 26th January

- The Green Economy
- Waste and Recycling Data

Tuesday 10th March

- Support to Victims of Crime

Panel Project:

Violence Against Women and Girls